

## Message Text

CONFIDENTIAL

PAGE 01 VIENNA 02091 01 OF 02 031729Z

ACTION EB-08

INFO OCT-01 EUR-12 ISO-00 SSO-00 INRE-00 CAB-02

CIAE-00 COME-00 DODE-00 DOTE-00 INR-10 NSAE-00

FAA-00 L-03 SS-15 NSCE-00 /051 W

-----105887 031751Z /46

O 031717Z MAR 78

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC IMMEDIATE 5440

C O N F I D E N T I A L SECTION 01 OF 02 VIENNA 02091

E.O. 11652: GDS

TAGS: EAIR, AU

SUBJECT: AUSTRIAN DENUNCIATION OF U.S. AIR AGREEMENT

REF: A) STATE 51711, B) STATE 51686, C) VIENNA 1816,

D) STATE 45179, E) STATE 44010

1. PURSUANT TO INSTRUCTIONS REF A, DCM (ACCOMPANIED BY ECON COUNS) CALLED ON MFA ACTING SECRETARY GENERAL STEINER MARCH 3 IN EFFORT TO GET BILATERAL CIVIL AIR NEGOTIATIONS BACK ON COURSE. EMBASSY TALKING PAPER WHICH SERVED AS BASIS FOR DEMARCHE WAS LEFT WITH STEINER TO PRECLUDE POSSIBILITY OF MISUNDERSTANDING (COPY BEING POUCHED DEPARTMENT FOR EUR/CE).

2. DCM REVIEWED BACKGROUND OF UNSUCCESSFUL CONSULTATIONS IN WASHINGTON FEBRUARY 15-17 AND REITERATED POINTS CONVEYED BY AMBASSADOR TO FONMIN FEBRUARY 22 (REFS C AND D). HE THEN SET FORTH SEVEN POINTS PARA 2, REF A, WHICH HE SAID USG WISHED HIM PARTICULARLY TO EMPHASIZE ON THIS OCCASION. DCM WENT ON TO NOTE WITH INTEREST THE STRONG AUSTRIAN DESIRE FOR SUSTAINED AIR SERVICE BETWEEN U.S. AND AUSTRIA (DRAWN FROM PARA 2, REF B); HE OBSERVED THAT WE SHARED THIS SENTIMENT AND APPRECIATED THAT DIRECT AIR SERVICE BETWEEN THE TWO COUNTRIES WAS IMPORTANT FACTOR IN DEVELOPMENT OF VIENNA

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 VIENNA 02091 01 OF 02 031729Z

AS SITE FOR INTERNATIONAL CONFERENCES AND AS LOCATION OF THIRD U.N. CITY. DCM CONCLUDED PRESENTATION BY SUMMARIZING IMPORTANCE TO U.S. OF ITS INTERNATIONAL NETWORK OF BILATERAL CIVIL AIR AGREEMENTS AND URGING THAT BOTH PARTIES SHOULD NOW MAKE IMMEDIATE EFFORT TO RESOLVE THEIR DIFFERENCES IN MUTUALLY SATISFACTORY MANNER.

3. DURING ENSUING CONVERSATION DCM AND ECON COUNS STRESSED ORALLY: (A) OUR CLEAR UNDERSTANDING OF AUSTRIAN INSISTENCE ON PROTEING AUA TRAFFIC ON ITS REGIONAL ROUTES; (B) ESSENTIALITY OF AN EQUALLY CLEAR AUSTRIAN PERCEPTION OF IMPORTANCE TO US OF OUR GLOBAL CIVAIR POLICY AND PRINCIPLES EMBODIED IN A NETWORK OF BILATERAL AGREEMENTS; (C) OUR DESIRE TO WORK OUT A PRACTICAL SOLUTION WITHIN FRAMEWORK OF EXISTING AGREEMENT; AND (( ) OUR BELIEF THAT SUCH SHOULD BE POSSIBLE IF BOTH SIDES APPROACH TASK WITH APPROPRIATE DEGREE OF FLEXIBILITY.

4. STEINER WAS CLEARLY RECEPTIVE AND SYMPATHETIC TO EMBASSY PRESENTATION. HOWEVER, DURING COURSE OF MEETING HE EVINCE CONCERN THAT FORMAL NOTIFICATION OF TERMINATION MIGHT ALREADY HAVE GONE TO WASHINGTON EMBASSY FOR TRANSMISSION TO DEPARTMENT. HE SAID A DECISION TO FOLLOW THROUGH WITH NOTE HAD BEEN REACHED AFTER EACH MEMBER OF AUSTRIAN CONSULTATION DELEGATION HAD BEEN CONTACTED AND HAD EXPRESSED VIEW THAT THERE SEEMED TO BE NO LIKELIHOOD OF ACHIEVING SUCCESS BY CONTINUING ALONG THE PREVIOUS LINES. STEINER EXPRESSED PERSONAL VIEW THAT FOR SOME REASON IT SEEMED THAT THE TWO DELEGATIONS HAD NOT BEEN ABLE TO DEVELOP THE RAPPORT  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 VIENNA 02091 01 OF 02 031729Z

SO IMPORTANT IN SUCCESSFUL CONSULTATIONS, AND HE WONDERED WHETHER EACH SIDE WAS NOT PARTLY TO BLAME. HE CONCEDED, HOWEVER, THAT IN RETROSPECT THE AUSTRIAN ACTION HAD BEEN TOO HASTILY TAKEN. STEINER SAID HE WOULD CONTACT WASHINGTON EMBASSY TO ASCERTAIN WHETHER NOTE HAD BEEN DELIVERED; IF NOT, HE WOULD HAVE IT WITHDRAWN. HE CONCLUDED WITH OBSERVATION THAT GOA WANTED MUTUALLY SATISFACTORY OUTCOME, BUT HE QUESTIONED WHETHER THIS WAS POSSIBLE IF CONSULTATIONS WERE SIMPLY TO BE REOPENED WITH SAME DELEGATIONS THAT REACHED IMPASSE ON FEBRUARY 17.

5. STEINER SUBSEQUENTLY CALLED DCM TO REPORT THAT REGRETFULLY INSTRUCTIONS TO DELIVER DENUNCIATION NOTE ALREADY HAD GONE TO WASHINGTON AND HE UNDERSTOOD THAT NOTE HAD BEEN DELIVERED. HE THEN SAID, HOWEVER-- AND REPEATED AT DCM'S REQUEST-- "WE WISH TO STRESS THAT WE ARE PREPARED TO NEGOTIATE FURTHER ON THE BASIS OF THE PRESENT AGREEMENT" (AUF BASIS DES SELBEN ABKOMMENS).

6. COMMENT: WE WONDER WHETHER IT WOULD NOT BE POSSIBLE

TO "TURN BACK CLOCK" ON GOA NOTE SO AS TO TAKE  
ADVANTAGE OF PRESENT EVIDENT HIGH-LEVEL AUSTRIAN DESIRE  
TO REACH AMICABLE AGREEMENT. (WE KNOW OF OTHER CASES  
IN WHICH NOTES HAVE BEEN RETURNED QUIETLY WITHOUT  
EMBARRASSMENT TO PARTIES AT ISSUE.) WE ARE INCLINED  
TO AGREE WITH STEINER THAT THERE IS LITTLE TO BE GAINED  
BY SIMPLY REOPENING CONSULTATIONS WITH SAME GROUPS IN  
WASHINGTON, AT LEAST WITHOUT SOME PRIOR PREPARATION.  
LEAVING ASIDE FOR MOMENT THE QUESTION OF HOW THE  
TECHNICAL POINTS CAN BEST BE WORKED OUT AND BY WHOM,  
WE WOULD SUGGEST THAT AS NEXT STEP EFFORT BE MADE TO

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 VIENNA 02091 02 OF 02 031729Z  
ACTION EB-08

INFO OCT-01 EUR-12 ISO-00 SSO-00 INRE-00 CAB-02  
CIAE-00 COME-00 DODE-00 DOTE-00 INR-10 NSAE-00  
FAA-00 L-03 SS-15 NSCE-00 /051 W  
-----105889 031750Z /46

O 031717Z MAR 78  
FM AMEMBASSY VIENNA  
TO SECSTATE WASHDC IMMEDIATE 5441

C O N F I D E N T I A L SECTION 02 OF 02 VIENNA 02091

PIN DOWN BASIC PRINCIPLES TO GUIDE RENEWED CONSULTATIONS  
WITHIN FRAMEWORK OF PRESENT AGREEMENT (I.E., TO MEET  
BOTH U.S. REQUIREMENT FOR PRESERVATION OF LEGAL  
POSITION AND GOA REQUIREMENT FOR ASSURANCES RE FIFTH  
FREEDOM TRAFFIC COMPETITION). AT SAME TIME, WE SHOULD  
TRY TO ESTABLISH BASIS FOR COMMENCING PAN AM SERVICE  
FROM NEW YORK TO VIENNA AND BEYOND TO WARSAW (UNDER  
THE CONDITIONS WHICH APPEAR ALREADY TO BE MUTUALLY  
ACCEPTABLE) AT THE EARLIEST POINT PAN AM IS ABLE TO  
BEGIN THIS SERVICE. WOLF

CONFIDENTIAL

NNN



## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** NEGOTIATIONS, AVIATION AGREEMENTS, AIR SCHEDULES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 03 mar 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978VIENNA02091  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780098-0056  
**Format:** TEL  
**From:** VIENNA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t197803107/aaaadmtw.tel  
**Line Count:** 161  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 68527bb8-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION EB  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 STATE 51711, 78 STATE 51686, 78 VIENNA 1816  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 17 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3118033  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** AUSTRIAN DENUNCIATION OF U.S. AIR AGREEMENT  
**TAGS:** EAIR, AU  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/68527bb8-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014